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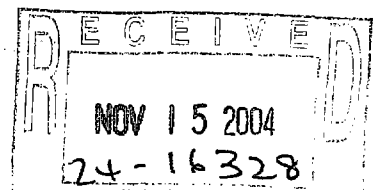
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Mr. Orr
For the Secretary-General's attention p/1
P.H.
15/11/04

DRC Congo
DPKS
F-10



Note to the Secretary-General

Re: MONUC Review Mission ✓

1. As you are aware, under operative paragraph 8 of Security Council resolution 1565 (2004) of 1 October, the Council requested you to report to it by 1 November on reforms necessary to improve the structures of command and control and the management of military information within MONUC, and to rationalize the civilian and police component of the Mission.
2. Accordingly, a team from DPKO, which I led, visited MONUC from 12 to 21 October. It was recognized that most of the parties in the DRC are reluctant to go to elections at this stage and that a "winner-takes-all election" could lead to violence. In order to further refine MONUC's political strategy, we agreed with SRSG Swing that MONUC would focus on promoting the establishment of a stable post-transitional dispensation in the DRC through strong advocacy on the DRC's future Constitution, legislative framework and sequencing of the electoral process in order to avoid a return to hostilities after ballot results are issued. At the same time, it was recognised that institutional reform is unlikely in this period but that tangible progress in security sector reform is required to ensure some security during the electoral process. MONUC will seek Member State and donor support of to exercise additional leverage on the Congolese authorities by identifying and sanctioning "spoilers" and by improving coordination at the political and financial level in regard to areas critical to the success of the transition.
3. The Review Mission also further refined MONUC's a military strategy to ensure its full coherence with the Mission's political goals. In this regard, the military component will support the Mission's political efforts by : (1) contributing to pacification efforts and to the general improvement of security in the country (DDR, DDRRR); (2) maintaining stability in politically sensitive and volatile areas (crisis management); (3) strengthening border security through regional confidence building mechanisms in cooperation with ONUB and relevant regional partners (JVM with Rwanda and monitoring of the arms embargo), and (4) deterring the resumption of large-scale hostilities. In regard to DDRRR, MONUC will support Congolese efforts to address the continued presence of ex-Far/Interahamwe in the DRC.
4. It was decided that MONUC would strengthen its military command and control mechanisms to optimize the effectiveness of the induction of 5,900 additional troops into the mission area. The troops, which will complete deployment into the Kivus by the end of February, will be commanded by a Division Headquarters in Kisangani with responsibilities for all the troops in the East, specifically the North and South Kivu Brigades and the Ituri Brigade and the Division enabling assets. The establishment of the Division Headquarters will allow the Force Commander and his staff in Kinshasa to focus on the strategic interface with their military interlocutors while the Division will focus on the conduct of operations in the East, which is the main effort.

5. The administrative and support component will similarly be decentralized. At the managerial level, the new administrative structure will require the co-location of a Deputy Director of Administration with required delegation of authority for operational planning, support, and committing financial and material resources alongside the Military Division Headquarters in Kisangani, and also the collocation of Regional Administrative Officers with the Brigade HQs in Goma, Bukavu and Bunia.

6. In regards to MONUC's Civilian Police activities, it was decided that in the absence of a clear commitment by the Congolese authorities to engage in police reform, MONUC's Civilian Police would concentrate its current efforts on sensitizing the Congolese Police at the senior level to the requirements of institutional reform and policing of an electoral process. At the same time, MONUC's Civilian Police component will retain the capacity to participate in donor funded training programs provided the Congolese Government demonstrates the necessary commitment for their success.

7. On 3 November, I briefed the Security Council on the recommendations outlined above. Members of the council expressed support for our efforts to refine MONUC's political strategy and strengthen the Mission's military capacity. We have developed an action plan which we have shared with the Mission and have established timelines for the implementation of the recommendations. We will keep you apprised of progress with the implementation of the recommendations of our review exercise and include an update in your next report to the Security Council on MONUC which is due in December.



Jean-Marie Guéhenno
11 November 2004