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Subject: <u>Streamlining</u>

1. On 4 September, the first routable discussion on streamlining between OHR and major international organizations in BiH took place. This has become a serious and potentially far-reaching exercise that could lead to substantial redefinition and redistribution of international functions in BiH.

2. On the strategic level, three approaches to peace implementation were identified. <u>Option 1</u> - to continue for the next 10-15 years; <u>Option 2</u> - to re-evaluate core functions, (a robust non-nonsense approach of 3-5 years); and <u>Option 3</u> - a ``hybrid approach'' combining fast track for Rule of Law with strategic legislative state-building projects.

3. The SRSG points out that the international community (IC) has fallen into ``civilian mission creep'' - clear elaboration of core functions is required such as sustainable refugee returns, critical institution building, and BiH economic development.

4. Views on the OHR paper, given by agencies/organizations, advocated that streamlining be based on the following key elements:

- a comprehensive 2002-2005 Dayton Implementation Plan
- guaranteed multi-year funding
- a medium term plan and timetable to downsize from five to two principal international organizations (civilian and military)
- functional consolidation of activities
- development of DIP regional implementation plans

5. <u>SFOR</u> gave a sombre assessment. The scale of the challenges in BiH had been underestimated. ``International efforts have been heroic; results have been admirable, but overall progress

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is negligible". Corruption has grown. The main question is whether the international community chooses the protectorate or partnership route. Some of the key SFOR projects (joint army) are not implementable.

6. <u>The World Bank</u> is pessimistic. (``In 8 to 10 months there will be a serious public funding crisis.'') To avert socioeconomic deterioration, economic reforms are essential. The cantonal system in the Federation is economically unsustainable.

7. <u>UNHCR</u>'s \$139 million programme is now around \$8 million. 200,000 BiH refugees are still not settled. While UNHCR expects minority returns to substantially decrease by end 2003, serious new problems of internal economic migration and dislocation may surface.

8. The <u>EC</u> rejected the OHR dichotomy between peace implementation and development/transition activities. Even if streamlining takes place, the IC cannot do less that it is presently doing. Real streamlining is to coordinate better among existing agencies/organizations.

9. The streamlining exercise is now proceeding on a more serious footing and the SRSG strongly supports consultations at the HQ level (see para. 10 below). UNMIBH is the only organization with a clear view of its objectives but it has to fight hard for financial requirements for police, housing and police equipment.

10. The High Representative Petritsch will be briefing the Security Council on the plans for streamlining of the international civilian presence in BiH on 20-21 September.

Vladimir Grachev 7 September 2001