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Login Name Souleymane Soukouna



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MISIÓN PERMANENTE DE MÉXICO

New York, 2nd April, 2003

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H.E. Mr. Kofi Annan Secretary-General United Nations New York

Your Excellency,

Please find enclosed a non-paper on the topic of "The Security Council and Regional Organizations: Facing the New Challenges to International Peace and Security", which was prepared by the Mexican delegation to serve as a background document for participants in the forthcoming high-level meeting of the Security Council, to be held on the 11th of April, 2003.

While hoping that this document will be of use to you, I avail myself of this opportunity to convey to you the assurances of my highest consideration.

Ambassador Atotro Aguilar Zinser Permanent Representative of Mexico to the United Nations



NACIONES UNIDAS NUEVA VORK. N. Y.



Non-paper for the high-level meeting of the Security Council on "The Security Council and Regional Organizations: Facing the New Challenges to International Peace and Security", to be held on April 11, 2003.

Introduction

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The Security Council has the primary responsibility for the maintenance of international peace and security. The activities of regional arrangements or agencies for dealing with matters related to peace and security must be in full conformity with the UN Charter. A close coordination between such arrangements or agencies and the UN Security Council is essential to attain those objectives.

Article 52 of the Charter requires specifically the contracting parties to regional arrangements or the founding members of regional agencies to make every effort to achieve the pacific settlement of local disputes through such regional arrangements or by such regional agencies before referring them to the Security Council. The same Article states that the Security Council shall promote forms of local/regional dispute settlement, be it at the request of the states concerned or on the basis of its own initiative. Also, in conformity with Article 53 the Security Council retains exclusive competence for the imposition of coercive measures, even through such regional arrangements or agencies.

Regional arrangements or agencies are playing an increasing role in the prevention and resolution of conflicts or situations that may pose a threat to international peace and security.

Format

The meeting is being organized as part of the programme of work of the Security Council for the month of April, 2003, under the presidency of Mexico. In order to encourage an interactive dialogue, a limited number of regional and sub-regional organizations was invited. In the selection of participants, careful consideration was given to regional representation as well as to the level of cooperation between the UN and the relevant organizations in the field of international peace and security.

Purpose

The purpose of the meeting is to consider elements for a new stage of cooperation between the Security Council and regional and sub-regional organizations in matters pertaining to international peace and security in order to face current challenges, building upon existing cooperation between the Security Council and those organizations.

Suggested Topics for Discussion

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- Since there is a wide range of challenges and threats to international peace and security, both traditional and new, it was decided to focus the discussion on conflict prevention, management and resolution, both in terms of recent developments and new opportunities for cooperation between the UN and regional organizations in this field. In this context, all efforts should be aimed at exhausting all available means for the peaceful settlement of disputes.
- Peacekeeping operations as such are not a new tool for the maintenance of international peace and security. However, over the last decade there has been a proliferation of armed conflicts that pose new threats to the international security system. The nature of these threats has changed dramatically, with internal armed conflicts increasingly becoming sources of regional and international instability, due to their transboundary impact, and with the emergence of non-State actors capable of operating at a transnational level.
- This has created a greater need for the UN and other actors, in particular regional and sub-regional organizations, to work as partners in the prevention, management, and resolution of conflicts, and to do so in a more effective manner, using their comparative advantages. This complementarity of efforts is particularly important for the success of multidimensional peacekeeping operations.
- As recognized by the Security Council, peacemaking, peacekeeping and peacebuilding are often closely related. This interrelationship is increasingly reflected in the mandates of peacekeeping operations, through the inclusion of a wide range of political, disarmament, developmental, humanitarian and human rights components. The complexity of these mandates has resulted in a greater degree of cooperation between the UN and regional and sub-regional organizations, which could be further enhanced.
- In order to strengthen collective security, which is coming under increasing strain, the Security Council and regional and sub-regional organizations need to adopt a common approach and a comprehensive strategy to deal with issues pertaining to international peace and security. A multilateral approach, compliance with international law, respect for human rights, fundamental freedoms and the rule of law are the principles on which such strategy should be developed, in order for it to succeed.

Outcome

The President of the Security Council will summarize the main themes discussed at the close of the meeting and will explore with the members of the Security Council different options for appropriate follow-up.